

Department of Developmental Services DDS50000

Permanent Full-Time Positions

Fund	Actual FY 14	Actual FY 15	Governor Estimated FY 16	Original Appropriation FY 17	Governor Revised FY 17	Final FY 17	Difference Fin-Gov FY 17
General Fund	3,327	3,327	3,318	3,318	3,104	3,098	(6)

Budget Summary

Account	Actual FY 14	Actual FY 15	Governor Estimated FY 16	Original Appropriation FY 17	Governor Revised FY 17	Final FY 17	Difference Fin-Gov FY 17
Personal Services	241,314,311	250,746,378	262,989,799	265,087,937	-	214,679,415	214,679,415
Other Expenses	21,944,496	20,464,974	20,619,455	20,894,381	-	17,335,354	17,335,354
Other Current Expenses							
Human Resource Development	198,361	188,443	-	-	-	-	-
Family Support Grants	3,609,767	3,459,364	3,738,222	3,738,222	-	3,738,222	3,738,222
Cooperative Placements Program	22,991,677	23,296,100	24,544,841	24,477,566	-	-	-
Clinical Services	3,934,413	3,729,678	3,440,085	3,493,844	-	2,630,408	2,630,408
Birth to Three	39,511,737	42,086,804	-	-	-	-	-
Community Temporary Support Services	60,753	57,716	-	-	-	-	-
Community Respite Care Programs	527,828	558,135	-	-	-	-	-
Workers' Compensation Claims	15,317,509	15,099,162	14,994,475	14,994,475	-	14,508,429	14,508,429
Autism Services	1,394,704	1,737,787	2,802,272	3,098,961	-	-	-
Behavioral Services Program	32,376,861	31,083,304	29,731,164	30,818,643	-	25,303,421	25,303,421
Supplemental Payments for Medical Services	5,278,480	4,849,481	4,908,116	4,908,116	-	4,262,613	4,262,613
Agency Operations	-	-	-	-	610,004,298	-	(610,004,298)
Other Than Payments to Local Governments							
Rent Subsidy Program	5,026,227	5,130,212	5,130,212	5,130,212	-	5,030,212	5,030,212
Family Reunion Program	78,800	78,232	-	-	-	-	-
Employment Opportunities and Day Services	212,127,956	215,982,341	227,626,162	237,650,362	-	237,650,362	237,650,362
Community Residential Services	440,306,474	463,611,013	483,871,682	502,596,014	-	-	-
Nonfunctional - Change to Accruals	8,596,531	15,428,249	-	-	-	-	-
Agency Total - General Fund	1,054,596,885	1,097,587,373	1,084,396,485	1,116,888,733	610,004,298	525,138,436	(84,865,862)

Account	Governor Revised FY 17	Final FY 17	Difference from Governor
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Policy Revisions

Consolidate Appropriations for Agency Operations

Personal Services	(236,361,467)	-	236,361,467
Other Expenses	(18,971,889)	-	18,971,889
Family Support Grants	(3,738,222)	-	3,738,222
Clinical Services	(3,379,734)	-	3,379,734
Workers' Compensation Claims	(14,994,475)	-	14,994,475
Behavioral Services Program	(30,818,643)	-	30,818,643

Account	Governor Revised FY 17	Final FY 17	Difference from Governor
Supplemental Payments for Medical Services	(4,558,116)	-	4,558,116
Agency Operations	553,326,859	-	(553,326,859)
Rent Subsidy Program	(5,130,212)	-	5,130,212
Employment Opportunities and Day Services	(235,374,101)	-	235,374,101
Total - General Fund	-	-	-

Background

Currently, state agency appropriations are distributed between multiple line items. The Governor's Revised FY 17 budget consolidates funding by collapsing most or all appropriations into a new "Agency Operations" line item. Certain major line items such as Education Cost Sharing (ECS) grants, entitlements, pension and debt service payments, remain as separate line items within their respective agencies and are not consolidated.

Governor

Consolidate multiple agency appropriations into one account.

Final

Maintain existing appropriated accounts.

Reduce Funding for Various Accounts

Personal Services	-	(21,167,052)	(21,167,052)
Other Expenses	-	(1,636,535)	(1,636,535)
Clinical Services	-	(749,326)	(749,326)
Workers' Compensation Claims	-	(486,046)	(486,046)
Behavioral Services Program	-	(4,695,972)	(4,695,972)
Supplemental Payments for Medical Services	-	(295,503)	(295,503)
Agency Operations	(31,816,294)	-	31,816,294
Rent Subsidy Program	-	(100,000)	(100,000)
Employment Opportunities and Day Services	-	2,276,261	2,276,261
Total - General Fund	(31,816,294)	(26,854,173)	4,962,121

Background

The Governor reduces funding in the new Agency Operations accounts across state agencies by \$267.9 million.

Governor

Reduce funding by \$31,816,294 to reflect a 5.75% reduction.

Final

Reduce funding by \$26,854,173 for various accounts.

Privatize 10 Group Homes - Full Year

Personal Services	(8,367,747)	(8,367,747)	-
Other Expenses	(569,535)	(569,535)	-
Clinical Services	(57,055)	(57,055)	-
Community Residential Services	5,919,219	5,919,219	-
Total - General Fund	(3,075,118)	(3,075,118)	-
Positions - General Fund	(70)	(70)	-

Background

The Governor's Revised FY 17 Budget recommends the conversion of 30 groups homes (10 full year and 20 half year) from public to private operation. As of February 2016, there are 63 public Community Living Arrangements (CLAs), commonly referred to as group homes, with a total census of 324 individuals. The approximate total cost of public CLAs is \$56 million per year with 435 full-time and 343 part-time direct care staff. Public CLAs represent less than 10% of all CLAs, with private provider agencies running over 90% of the DDS CLAs.

Governor

Reduce funding by a net \$3,075,118, and eliminate 70 positions, to reflect the full year conversion of ten state-operated residential group homes to operation by private provider agencies. This includes:

- A reduction of \$8,367,747 to Personal Services by transferring approximately 70 full-time and 55 part-time staff to fill direct care vacancies elsewhere in the system to help reduce overtime;
- A reduction of \$569,535 to Other Expenses due to privatization;

Account	Governor Revised FY 17	Final FY 17	Difference from Governor
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- A reduction of \$57,055 to Clinical Services due to privatization;
- An increase of \$5,919,219 to the Community Residential Services account to fund the contracted costs to private provider agencies for the converted CLAs.

The savings estimated is based on all ten CLAs being privatized for a full year in FY 17. It is anticipated that a minimum of five homes will be converted effective May 1, 2016, with the remaining five effective July 1, 2016. It should be noted there is also a cost of \$1,150,000 to the Department of Social Services (DSS) to support additional room and board costs associated with all 30 conversions.

Final

Same as Governor

Privatize 20 Group Homes - Half Year

Personal Services	(8,367,747)	(8,367,747)	-
Other Expenses	(569,535)	(569,535)	-
Clinical Services	(57,055)	(57,055)	-
Community Residential Services	5,919,219	5,919,219	-
Total - General Fund	(3,075,118)	(3,075,118)	-
Positions - General Fund	(140)	(140)	-

Background

See Background in write-up "Privatize 10 Group Homes."

Governor

Reduce funding by a net \$3,075,118 and eliminate 140 positions to reflect the half year conversion of 20 state-operated residential group homes to operation by private provider agencies. This includes:

- A reduction of \$8,367,747 to Personal Services by transferring approximately 140 full-time and 110 part-time staff to fill direct care vacancies elsewhere in the system to help reduce overtime;
- A reduction of \$569,535 to Other Expenses due to privatization;
- A reduction of \$57,055 to Clinical Services due to privatization;
- An increase of \$5,919,219 to the Community Residential Services account to fund the contracted costs to private provider agencies for the converted CLAs.

The savings estimated is based on 20 CLAs being privatized for half of FY 17. It is anticipated that the homes will be converted effective January 1, 2017. It should be noted there is also a cost of \$1,150,000 to the Department of Social Services (DSS) to support additional room and board costs associated with all 30 conversions.

Final

Same as Governor

Require Group Home Conversion Reporting

Final

The agency is required to report quarterly in FY 17 to the Appropriations Committee on the status of the agency's 30 group home conversions. The report is to include for each group home location: address, number of consumers and Level of Need scores, date of conversion, cost of provider contract in FY 17, annualized FY 18 cost, number of state employees, employees by new transfer location, estimated Personal Services savings in FY 17 and annualized Personal Services savings in FY 18.

Reduce Funding for Transitional Costs to Providers

Community Residential Services	(1,722,468)	(1,722,468)	-
Total - General Fund	(1,722,468)	(1,722,468)	-

Background

DDS pays private providers of residential services (group homes and continuous residential supports) a per diem amount for up to 60 days during the transition period between consumers.

Governor

Reduce funding by \$1,722,468 to reflect that payments to providers for transitional costs are decreased from 60 days to 30 days. It is anticipated that the shorter transition payment period will incentivize timely placements.

Account	Governor Revised FY 17	Final FY 17	Difference from Governor
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Final

Same as Governor

Eliminate Early Childhood Autism Waiver

Autism Services	(1,000,000)	(1,000,000)	-
Total - General Fund	(1,000,000)	(1,000,000)	-

Background

The DDS Early Childhood Autism Waiver serves young children who are aged three and four, diagnosed with Autism Spectrum Disorder (ASD), who have significant impairments in adaptive behaviors as well as severe maladaptive behaviors, and are Medicaid eligible. Effective January 1, 2015, the Department of Social Services (DSS) expanded its coverage to include ASD evaluation and treatment services for Medicaid enrolled members under the age of 21 for whom ASD services are medically necessary.

Governor

Reduce funding by \$1 million to reflect the elimination of the Early Childhood Autism waiver as ASD treatment is now a Medicaid covered service.

Final

Same as Governor

Distribute Lapses

Personal Services	(7,086,079)	(7,086,079)	-
Other Expenses	(371,034)	(371,034)	-
Cooperative Placements Program	(73,497)	(73,497)	-
Total - General Fund	(7,530,610)	(7,530,610)	-

Background

The Original FY 16 - 17 Biennial Budget included bottom line savings targets (lapses) totaling \$95,110,616 in FY 16 and \$100,816,745 in FY 17. These savings targets were allocated to agencies via holdbacks in FY 16.

Governor

Reduce funding by \$7,530,610 to reflect the allocation of these lapses in the FY 17 revised budget.

Final

Same as Governor

Rollout of FY 16 DMP

Personal Services	(4,629,897)	(4,629,897)	-
Other Expenses	(412,388)	(412,388)	-
Employment Opportunities and Day Services	(2,276,261)	(2,276,261)	-
Total - General Fund	(7,318,546)	(7,318,546)	-

Background

PA 15-1 December Special Session (AA Making Certain Structural Changes to the State Budget and Adjustments to the State Budget for the Biennium Ending June 30, 2017) made FY 16 General Fund expenditure modifications of \$195.8 million in various agencies and accounts. The Governor's FY 17 budget includes the rollout of \$90.5 million of the FY 16 DMP across various agencies.

Governor

Reduce funding by \$7,318,546 in FY 17 to reflect the rollout of expenditure reductions in PA 15-1 DSS.

Final

Same as Governor

Transfer Medicaid Claiming Responsibilities to DSS

Cooperative Placements Program	(24,404,069)	(24,404,069)	-
Community Residential Services	(512,711,984)	(512,711,984)	-
Total - General Fund	(537,116,053)	(537,116,053)	-

Account	Governor Revised FY 17	Final FY 17	Difference from Governor
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Background

The Community Residential Services account funds residential support of DDS consumers in a variety of setting through private providers. The Cooperative Placement Program account funds residential support of certain DDS consumers to meet DDS' limited role in criminal justice proceedings. The majority of individuals receiving residential support from private providers through these two accounts are enrolled in the Medicaid Waiver Program through which the state receives a 50% federal reimbursement that is deposited to the General Fund as revenue.

Governor

Transfer funding totaling \$537,116,053 to DSS for the Community Residential Services and Cooperative Placements programs to reflect a change in Medicaid claiming responsibility. This begins the transition from provider grants under DDS to fee-for-service payments under DSS. The purpose of this change is to ensure federal reimbursement on all eligible services while also ensuring appropriate Medicaid billing, provider enrollment, and client eligibility.

Final

Same as Governor

Transfer Autism Division to DSS

Personal Services	(275,000)	(790,000)	(515,000)
Autism Services	(2,098,961)	(2,098,961)	-
Behavioral Services Program	-	(819,250)	(819,250)
Total - General Fund	(2,373,961)	(3,708,211)	(1,334,250)
Positions - General Fund	(4)	(10)	(6)

Background

The DDS Autism Division currently has a staff of 10 employees who provide statewide services to individuals with a diagnosis of autism spectrum disorder (ASD) who do not have a co-occurring diagnosis of intellectual disability. The Division's staff includes five case managers, who work directly with individuals and families on a daily basis. There are two resource specialists who provide outreach, education and resources to individuals who are on the Division's waiting list and their families. In addition, the resource specialists provide information to schools, state and municipal agencies, and community programs statewide. The Division also has one program manager, one case manager supervisor and one administrative assistant.

Governor

Transfer funding of \$2,373,961 and four positions from the Autism Division in DDS to DSS. This includes:

- \$275,000 in Personal Services and four positions (one program manager, one administrative assistant and two case managers); and
- \$2,098,961 in the Autism Services account which provides program funding.

Final

Transfer funding of \$3,708,211 and ten positions from the Autism Division in DDS to DSS. This includes:

- \$790,000 in Personal Services and ten positions (one program manager, one administrative assistant and five case managers, one case manager supervisor and two resource specialists);
- \$2,098,961 in the Autism Services account which provides program funding; and
- \$819,250 in the Behavioral Services Program account which provides program funding for 29 program youth in the Autism Waiver.

Account	Governor Revised FY 17	Final FY 17	Difference from Governor
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Transfer Funding to Agencies for Fringe Benefits

Agency Operations	88,493,733	-	(88,493,733)
Total - General Fund	88,493,733	-	(88,493,733)

Background

Funding for fringe benefits for General Fund and Special Transportation Fund supported employees is budgeted centrally in the State Comptroller-Fringe Benefit accounts.

Governor

Transfer funding of \$88,493,733 from the Office of the State Comptroller to the Agency Operations account to support fringe benefit costs for employers' social security and Medicare taxes, active employee health, and the normal retirement costs for employees whose earnings are supported by the General Fund and the Special Transportation Fund.

Final

Maintain funding for fringe benefits with the Office of the State Comptroller.

Current Services

Reduce Supplemental Payments for Medical Services

Supplemental Payments for Medical Services	(350,000)	(350,000)	-
Total - General Fund	(350,000)	(350,000)	-

Background

Since FY 12 the Intermediate Care Facility for Individuals with Intellectual Disabilities (ICF/IID) User Fee is assessed by, and paid to, the Department of Revenue Services from the DDS Supplemental Payments for Medical Services account. The Department of Social Services claims revenue on the DDS payments. The agency's Campus ICF/IID setting are comprised of Southbury Training School (STS) and the regional centers. The total cost of the fee is lower due primarily to the declining residential census at STS.

Governor

Reduce funding by \$350,000 in the Supplemental Payments for Medical Services account due to a declining residential census at Southbury Training School.

Final

Same as Governor

Totals

Budget Components	Governor Revised FY 17	Final FY 17	Difference from Governor
Original Appropriation - GF	1,116,888,733	1,116,888,733	-
Policy Revisions	(506,534,435)	(591,400,297)	(84,865,862)
Current Services	(350,000)	(350,000)	-
Total Recommended - GF	610,004,298	525,138,436	(84,865,862)

Positions	Governor Revised FY 17	Final FY 17	Difference from Governor
Original Appropriation - GF	3,318	3,318	-
Policy Revisions	(214)	(220)	(6)
Total Recommended - GF	3,104	3,098	(6)

Other Significant Legislation

PA 16-2, MSS, An Act Adjusting the State Budget for the Biennium Ending June 30, 2017

Sections 26, 34, 35, and 36 contain provisions that allow the Secretary of the Office of Policy and Management (OPM) to allocate specific lapses to state agencies in the three branches of government (these are typically called holdbacks). The agency’s FY 17 appropriation levels will be reduced by the amounts shown in the table below to achieve the lapses included in PA 16-2. This includes an Unallocated Lapse of \$5,251,382 and a Targeted Lapse of \$1,456,172. See the FY 17 Holdbacks schedule in Section V of this document for a further description of these statewide savings targets.

Account	Appropriation \$	Reduction Amount \$	Net Remaining \$	% Reduction
Personal Services	214,679,415	(2,668,869)	212,010,546	1.24%
Other Expenses	17,335,354	(173,353)	17,162,001	1.00%
Family Support Grants	3,738,222	(37,382)	3,700,840	1.00%
Clinical Services	2,630,408	(78,912)	2,551,496	3.00%
Workers' Compensation Claims	14,508,429	(435,253)	14,073,176	3.00%
Behavioral Services Program	25,303,421	(759,102)	24,544,319	3.00%
Supplemental Payments for Medical Services	4,262,613	(127,878)	4,134,735	3.00%
Rent Subsidy Program	5,030,212	(50,302)	4,979,910	1.00%
Employment Opportunities and Day Services	237,650,362	(2,376,503)	235,273,859	1.00%

PA16-60, An Act Concerning Services For Individuals with Intellectual Disability

This bill specifies information that the Department of Developmental Services (DDS) must provide to its consumers or their legal guardians upon their request.

Additionally, the bill requires the DDS commissioner, at least annually, to provide to individuals who receive annual DDS funding or services or their guardians or representatives, information about (1) the regional advisory council's statutory responsibilities and (2) how to access information about the council's meetings.

The bill requires DDS to report annually to the Public Health and Appropriations committees on the number of individuals determined by DDS to be eligible for DDS funding or services and who (1) have unmet residential care or employment opportunity and day services needs or (2) are eligible for the department's behavioral services program and are waiting for a funding allocation.